City of Chattanooga 2020 – 2024 Consolidated Plan & 2020 – 2021 Action Plan

June 15, 2020

Department of Economic & Community Development



#### Purpose

- I. Overview -Purpose of Plan, Components, Process
- *II. Cover Priorities, Goals, and Resources*
- III. Cover Funding Recommendations for FY 2020 - 2021
- IV. Provide Information on Next Steps



## **Consolidated Plan**

A strategic plan that combines the planning, application, and reporting process for certain grants received by the City from the U.S. Department of Housing and Urban Development (HUD).

HOME Investment Partnership Program (HOME)

Community Development Block Grant (CDBG)

**Emergency Solutions Grant (ESG)\*** 

(\*Funding will be received from State of Tennessee)

The 2020 – 2024 Plan will be submitted to HUD May July 2020

#### **Target Populations**

The table is based on these income categories:

- Extremely low households with income less than **30** percent of area median income (AMI)
- Very low households with income between **30** and **50** percent of AMI
- Low households with income between **51** and **80** percent of AMI
- Moderate households with income between 81 and 120 percent of AMI
- Above moderate bougeholds with income above 100 percent of AMI

2019 Income Limits (Median Family Income: \$70,100)					
	Low Income 80% AMI	Low Income 60% AMI	Very Low 50% AMI	Extremely Low 30% AMI	
Family Size					
1 Person	\$38,000 (\$18.26hr)	\$28,500 (\$13.70hr)	\$23,750 (\$11.42hr)	\$14,250 (6.85hr)	
2 Person	\$43,400	\$32,580	\$27,150	\$16,300	
3 Person	\$48,850	\$36,600	\$30,550	\$18,350	
4 Person	\$54,250 (\$26.08hr)	\$40,680 (\$19.56hr)	\$33,900 (\$16.30hr)	\$20,350 (\$9.78hr)	
5 Person	\$58,600	\$43,980	\$36,650	\$22,000	

### Funding History (Used in Setting Budget for 5-Year Plan)

Consolidated Plans	CDBG	НОМЕ	ESG	Total	% Change
2001 - 2004	\$12,330,000	\$6,541,861	\$438,413	\$19,310,274	-
2005 - 2009	\$9,557,826	\$5,820,413	\$419,711	\$15,797,950	18.2% 🖡
2010 - 2014	\$8,506,999	\$4,478,595	\$508,703	\$13,494,297	14.6% 👢
2015 - 2019	\$8,175,650	\$3,675,037	\$733,102	\$12,581,789	6.8% 👢
2020 – 2024 (Estimates)	\$7,981,200	\$4,236,180	\$802,500	\$13,019,880	

## Components

1.) 5-Year Consolidated Plan (2020 – 2024)

2.) 1- Year Action Plan (2020 – 2021)

3.) Analysis of Impediments to Fair Housing Choice

4.) Citizen Participation Plan

## **Consolidated Plan - Process**



#### **Input** Emphasis on ensuring reflection and representation of community

#### **Receiving Input Relative to:**

- Housing
- Homelessness
- Fair Housing
- Economic Development
- Human/Public Services
- Aging Adults
- Persons With Disabilities
- Community Development
- Planning

#### **Receiving From:**

- Program Beneficiaries
- Residents in low-to-moderate income brackets
- Providers of Services nonprofit organizations, foundations, governmental, and businesses
- Community Representatives neighborhood associations, advisory boards, elected officials, etc.

## Input

#### Public Meetings

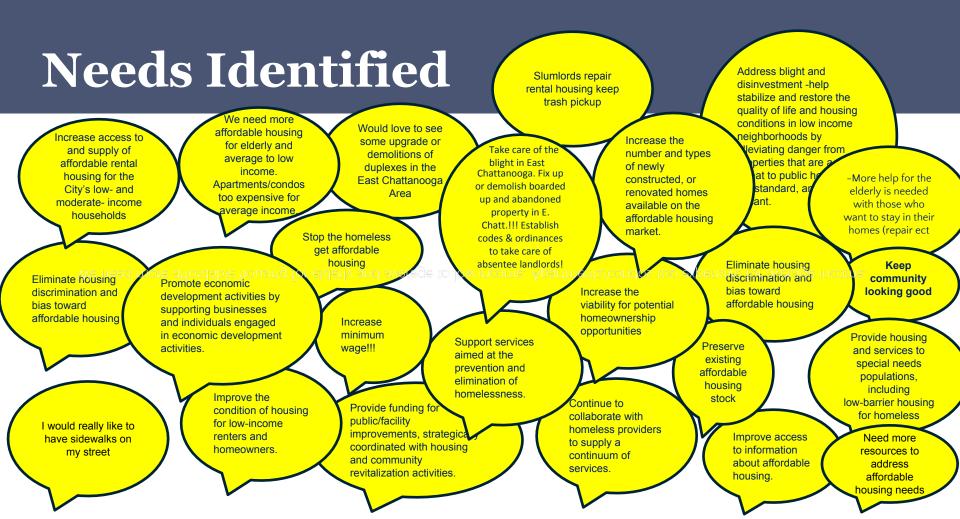
- 12/2/19 Carver YFD Center
- 12/3/19 South Chattanooga YFD Center
- 1/8/2020 Eastdale YFD Center
- 1/9/2020 South Chattanooga YFD Center
- 2/1/2020 Shepherd YFD Center

#### Community Needs Survey

- Available on-line
- Paper versions distributed in various locations and available in City Hall

#### Other Input and Data Sources

- Census Data
- HUD supplied data
- Housing Connections Report
- Analysis of Impediment to Fair Housing Plan
- Homelessness Action Plan
- THDA's 2019 Tennessee Housing Market Report
- Media Articles
- Continuum of Care
- Transportation Improvement Program Report
- Historic River to Ridge Area 3 Input
- Agencies' strategic plans
- Survey and other information from City departments
- Consultations with relevant partner agencies
- City's BFO Input Sessions
- CHA's Annual and 5-Year PHA plans



## **Needs Identified**

These are the needs identified through public input:

- Increase supply of affordable rental housing
- Preserve existing housing stock
- Housing and services for homeless populations
- Increase access to homeownership opportunities
- Community public facilities/infrastructure (streets, sidewalks
- Promote economic development activities (jobs, businesses)
- Improved/Increased Access/Retention to housing
- Eliminate blight in neighborhoods

## **Impediments Identified**

These are the impediments identified in the Analysis of Impediments to Fair Housing Choice:

- **Impediment 1:** Minorities are more likely to be economically disadvantaged and live in areas where they have less access to economic opportunities.
- **Impediment 2:** Minority children and children with English language barriers live in areas that limit access to a quality education.
- **Impediment 3:** Low income persons with disabilities, minorities, and people with English language barriers have disproportionately fewer housing choices.
- Impediment 4: Neighborhoods with a high concentration of minorities and poverty are not neighborhoods of choice, with higher rates of blight and crime, and less access to jobs, public transportation, and neighborhood services.
- Impediment 5: Fair Housing education and advocacy are not widespread.

## Priority Needs

1	Priority Need Name	INCREASE/EXPAND AFFORDABLE HOUSING OPPORTUNITIES
	Affordable Housing	PRESERVE EXISTING AFFORDABLE HOUSING UNITS
2	Priority Need Name	BLIGHT ELIMINATION
	Non-housing Community Development	PUBLIC FACILITY & INFRASTRUCTURE IMPROVEMENTS
3	Priority Need Name	
	Homeless Services	HOUSING/SERVICES FOR THE HOMELESS/AT-RISK
4	Priority Need Name	
	Non-homeless Services	GENERAL PUBLIC SERVICES
5	Priority Need Name	EXPAND ECONOMIC OPPORTUNITY/REDUCE POVERTY
	Economic Development	JOBS/BUSINESSES
6	Priority Need Name	
	Planning & Admin.	PUBLIC FACILITY AND INFRASTRUCTURE IMPROVEMENTS

#### Five-Year Goals

Goal	Period	Funding	Outcome - Indicator
Increase Affordable Housing Opportunities – Creation/preservation of affordable housing including new construction, rehabilitation, down payment assistance, rental assistance, and education.	2020 - 2024	CDBG \$3,014,960 HOME \$3,812,562	<ul> <li>50 Homeowner units added</li> <li>400 Rental units constructed/developed</li> <li>500 Rental units renovated/preserved</li> <li>250 Homeowner units renovated</li> <li>25 Households assisted with home purchase</li> </ul>
Provide Public Services Housing and housing related services for extremely low- to moderate income households	2020 - 2024	CDBG \$250,000	10,000 Assisted with housing connection and stabilization services, tenant-based rental assistance/rapid re-housing, homebuyer education counseling, and Fair Housing education

Goal	Period	Funding	Outcome - Indicator
Provide Services and Housing for Homeless	2020 - 2024	ESG \$742,313	Assist with tenant-based rental assistance/rapid-re-housing, provide assistance through overnight shelters, and assist with providing services to prevent homelessness
Increase Employment Opportunities	2020 - 2024	CDBG \$1,620,000	Jobs created/retained:180 Jobs Businesses assisted: 45 Businesses Assisted
Community Dev: Public Facilities & Infrastructure	2020 - 2024	CDBG: \$1,000,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 63,867 Persons Assisted
Blight Elimination	2020 - 2024	CDBG: \$500,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 63,867 Persons Assisted
Grant Administration		CDBG \$1,596,240 HOME \$423,618 ESG \$60,187	Effective and efficient implementation of CDBG, ESG, and HOME funding requires adequate resources for program planning and administration

#### Community Development Action Plan Funding for FY 2020 - 2021

	ESG	HOME	CDBG	Total
Grant	\$160,500	\$847,236	\$1,596,240	\$2,603,976
Program Income	-0-	\$491,000	\$375,316	\$866,316
Total	\$160,500	\$1,338,236	\$1,971,556	\$3,470,292
Less CD Admin.	(\$10,500)	(\$133,823)	(\$394,300)	(\$538,623)
Less Debt Service			(\$336,000)	(\$336,000)
Available for Activities	\$150,000	\$1,204,413	\$1,241,256	\$2,595,669
Process to allocate funding to projects/programs/ activities	City will do an RFP for homeless services when funding is awarded from THDA	Funding will be available via the "open" RFP process for affordable housing preservation and production	Review applications requesting funding resulting from RFP posted February 6, 2020	

#### Community Development (CDBG) FY 2020 – 2021 Funding Recommendations

RECOMD'

HOUSING & HOUSING SERVICES	RE	QUEST	FU	UNDING
CHATTANOOGA COMMUNITY HOUSING DEVELOPMENT (CCHDO) - Roofing Program	\$	250,000	\$	250,000
CATHOLIC CHARITIES OF EAST TENNESSEE - Facility Improvement	\$	12,150	\$	10,950
CHATTANOOGA NEIGHBORHOOD ENTERPRISE, INC - Hom eowner Rehab Program	\$	250,000	\$	250,000
FAMILY PROMISE - Case Management	\$	44,000	\$	25,000
HABITAT FOR HUMANITY OF GREATER CHATTANOOGA - Home Repair Program	\$	75,000	\$	75,000
REBUILDING TOGETHER CHATTANOOGA - Home Repair Program	\$	50,000	\$	-
CHATTANOOGA REGIONAL HOMELESS COALITION - CRHC - CoC Match	\$	35,335	\$	
CHATTANOOGA ROOM IN THE INN - Staff/housing assistance	\$	35,000	\$	-
CHATTANOOGA HAMILTON COUNTY HEALTH DEPARTMENT - Housing stabilization-rental assistance	\$	30,000	\$	30,000
ECD & OTHER CITY DEPARTMENTS				
COMMUNITY DEVELOPMENT ADMIN	\$	394,300	\$	394,300
SECTION 108 DEBT SERVICE	\$	336,000	\$	336,000
HOUSING ASSISTANCE AND PRESERVATION	\$	600,306	\$	600,306
TOTAL	\$	2,112,091	\$	1,971,556
AVAILABLE FUNDING	12	1,971,556	1.57	1,971,556
		(140,535)		-

#### Next Steps

#### **Community Development** 2020 - 2024 Consolidated Plan Development Start Da End Date Duratio Design /Review Consolidated Plan Materials and Survey Instrument Identify mediums for outreach and notification. Identify/Schedule meeting fa cilities/ order materials & supplies, etc., Develop list of Invitees for Ronn dtable Discussions, Prepare/Review/Approve Oct 30 Roundtable Agenda, Updating Citizen Participation Plan, Oct 1 Public Notification · Notification of Community Meetings/roundtable, forums for input: Public Notices (Newspapers/letters to public/Neighborhood Public Forums and Plaus for Input - Through surveys, plaus, and 16-Nov 16.No. one on ones, conduct consultations/gather input from community lea ders, a dvocates, stakeholders, a gen cies/entities related to: Honsing/Comm. Dev., Econ. Dev., Social Services, homelessness, Linking Community Development and Anti-Poverty Efforts Fostering Econ. Dev Opportunities through Comm. Dev. Preserving Affordable Housing Helping Persons with Special Needs: Honsing, Services, and Fa cilities Dec Feb 12/2/2019 12/2/2019 Public Input Meeting - Carver Center 12:30pm 12/3/2019 12/3/2019 Public Input Meeting South Chatt. Rec Center 5:00pm Public Input Meeting - Eastdale Rec. Center 5:00pm RESCHEDULED (Due to inclement weather) 12/10/19 2/10/19 1/4/2020 1/5/2020 Create/Edit/Review PowerPoint for meetings 1/8/2020 Public Input Meeting - Eastdale Rec. Center 5:30pm 1/8/2020 1/9/2020 Public Input Meeting South Chatt. Rec Center 6:00pm (added) 1/9/2020 1/2/2020 1/17/2020 Gath erin g/Composing information on input 15 days Consultations/surveys · homeless housing public services Reading/reviewing other data 1/16/2020 1/17/2020 Complete PowerPoint for 1/18/20 public meeting 1/4/2020 3/1/2020 Update Citizens' Participation Plan 1/14/2020 1/14/2020 Prepare information for 1/17/20 edition meeting on 2/1/20 1/15/2020 Meet with Donna Con Plan strategies. 1/15/2020 1/17/2020 1/17/2020 Public Notification of Public Meeting at Shepherd Rec. on 2/1/2020 1/17/2020 1/17/2020 Submit NOFA information to newspaper for 1/22/20 edition Public Meeting - Input results - Shepherd Rec Center 10:00am 1/18/2020 RESCHEDULED TO 2/1/20 (At Request of City Council) 1/18/2020 1/22/2020 1/22/2020 Notification · NOFA for eligible applicants (subrecipients) Compose/prepare application (with goals/objectives) and put on 1/20/2020 2/5/2020 website by 2/6/20 1/30/2020 1/30/2020 Complete PowerPoint for 2/1/20 public meeting 2/1/2020 2/1/2020 PUBLIC MEETING - Input results - Shepherd Rec Center 10:00am 2/6/2020 Applicant/Subrecipient Workshop 2/6/2020 2/6/2020 3/6/2020 Applicant/Subrecipient Applications available on line 29 days 3/6/2020 3/6/2020 Applications Due from Applicants/Subrecipients by 4:00pm Notify Donna W. to request a ppearan ce at Councils' 3:00 ECD Committee on 5/12/20 5/4/2020 5/4/2020 Process to Review Applications for Funding W/Advisory Comm. CITY COUNCIL Presentation of Con Plan components and FY 20 5/12/2020 5/12/2020 21 Funding Recommendations 5/14/202 5/14/2020 Prepare information for new paper (Freepress & Chronical) 5/15/2020 5/15/2020 Submit information to newspaper for 5/21/20 5/30/30 edition Public Notification of Public Meeting on 6/15/20, availability of 5/21/2020 5/21/2020 DRAFT Con Plan, Action Plan, City. Participation Plan and 30 day 5/28/2020 5/28/2020 comment period beginn in g 6/5/2020 COMPLETE DRAFT OF FULL PLA Get on 4-Week look a head for 7/7/20 Re 7/12/2020 30 - DAY PUBLIC COMMENT PERIOD BEGINS 6/11/2020 PUBLIC MEETING - Presentation of Con Plan components and FY 20 6/15/2020 6/15/202 0 · 21 Funding Recommendations Submit summary information to Richard for Council for 7/14/20 6/22/2020 Resolution 6/22/2020 7/12/2020 30 - DAY PUBLIC COMMENT PERIOD ENDS CITY COUNCIL · for RESOLUTION Approving Con Plan components 7/14/2020 and FY 20 - 21 Funding Recommendations 7/15/2020 SUBMIT CON PLAN AND COMPONENTS TO HUD /14/2020 7/15/2020

12/2/19		Community Input – Carver Center
<del>12/3/19</del>	1/8/20	Community Input – Eastdale Rec. Center
<del>12/10/19</del>	1/9/20	Community Input – South Chattanooga Complex
12/2/19 - 1/16/20	-	Consultations/data collection from partner entities and other sources
<del>1/18/20</del> :	2/1/20	Report to Community on Priorities and Goals – Shepherd Center
2/6/20		Application Workshop for partner entities
3/6/20		Applications Due
<del>3/19/20 5</del>	5/4/20	Committee Meeting – proposed projects and use of budgeted funding
<del>3/31/20-</del> 5	5/12/20	Presentation to City Council
<del>4/3/20</del> 6/	/11/20	Draft of full plan available for review and comments (30 days ending July 12)
<del>4/20/20</del> 6	6/15/20	Public Meeting – Con Plan and Action Plan
<del>5/5/20-</del> 7/	/14/20	Need City Council vote Approving Plans
<del>5/15/20</del> -'	7/15/20	Plans submitted to HUD
<del>7/1/20</del> 9/	/1/20	Projects/Programs Start

# Comments, Questions?

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